

ETSI TS 122 268 V18.4.0 (2025-01)



**Digital cellular telecommunications system (Phase 2+) (GSM);
Universal Mobile Telecommunications System (UMTS);
LTE;
5G;
Public Warning System (PWS) requirements
(3GPP TS 22.268 version 18.4.0 Release 18)**



Reference

RTS/TSGS-0122268vi40

Keywords

5G,GSM,LTE,UMTS

ETSI

650 Route des Lucioles
F-06921 Sophia Antipolis Cedex - FRANCE

Tel.: +33 4 92 94 42 00 Fax: +33 4 93 65 47 16

Siret N° 348 623 562 00017 - APE 7112B
Association à but non lucratif enregistrée à la
Sous-Préfecture de Grasse (06) N° w061004871

Important notice

The present document can be downloaded from the
[ETSI Search & Browse Standards application](#).

The present document may be made available in electronic versions and/or in print. The content of any electronic and/or print versions of the present document shall not be modified without the prior written authorization of ETSI. In case of any existing or perceived difference in contents between such versions and/or in print, the prevailing version of an ETSI deliverable is the one made publicly available in PDF format on [ETSI deliver repository](#).

Users should be aware that the present document may be revised or have its status changed, this information is available in the [Milestones listing](#).

If you find errors in the present document, please send your comments to the relevant service listed under [Committee Support Staff](#).

If you find a security vulnerability in the present document, please report it through our [Coordinated Vulnerability Disclosure \(CVD\)](#) program.

Notice of disclaimer & limitation of liability

The information provided in the present deliverable is directed solely to professionals who have the appropriate degree of experience to understand and interpret its content in accordance with generally accepted engineering or other professional standard and applicable regulations.

No recommendation as to products and services or vendors is made or should be implied.

No representation or warranty is made that this deliverable is technically accurate or sufficient or conforms to any law and/or governmental rule and/or regulation and further, no representation or warranty is made of merchantability or fitness for any particular purpose or against infringement of intellectual property rights.

In no event shall ETSI be held liable for loss of profits or any other incidental or consequential damages.

Any software contained in this deliverable is provided "AS IS" with no warranties, express or implied, including but not limited to, the warranties of merchantability, fitness for a particular purpose and non-infringement of intellectual property rights and ETSI shall not be held liable in any event for any damages whatsoever (including, without limitation, damages for loss of profits, business interruption, loss of information, or any other pecuniary loss) arising out of or related to the use of or inability to use the software.

Copyright Notification

No part may be reproduced or utilized in any form or by any means, electronic or mechanical, including photocopying and microfilm except as authorized by written permission of ETSI.

The content of the PDF version shall not be modified without the written authorization of ETSI.

The copyright and the foregoing restriction extend to reproduction in all media.

© ETSI 2025.
All rights reserved.

Intellectual Property Rights

Essential patents

IPRs essential or potentially essential to normative deliverables may have been declared to ETSI. The declarations pertaining to these essential IPRs, if any, are publicly available for **ETSI members and non-members**, and can be found in ETSI SR 000 314: "*Intellectual Property Rights (IPRs); Essential, or potentially Essential, IPRs notified to ETSI in respect of ETSI standards*", which is available from the ETSI Secretariat. Latest updates are available on the [ETSI IPR online database](#).

Pursuant to the ETSI Directives including the ETSI IPR Policy, no investigation regarding the essentiality of IPRs, including IPR searches, has been carried out by ETSI. No guarantee can be given as to the existence of other IPRs not referenced in ETSI SR 000 314 (or the updates on the ETSI Web server) which are, or may be, or may become, essential to the present document.

Trademarks

The present document may include trademarks and/or tradenames which are asserted and/or registered by their owners. ETSI claims no ownership of these except for any which are indicated as being the property of ETSI, and conveys no right to use or reproduce any trademark and/or tradename. Mention of those trademarks in the present document does not constitute an endorsement by ETSI of products, services or organizations associated with those trademarks.

DECT™, **PLUGTESTS™**, **UMTS™** and the ETSI logo are trademarks of ETSI registered for the benefit of its Members. **3GPP™**, **LTE™** and **5G™** logo are trademarks of ETSI registered for the benefit of its Members and of the 3GPP Organizational Partners. **oneM2M™** logo is a trademark of ETSI registered for the benefit of its Members and of the oneM2M Partners. **GSM®** and the GSM logo are trademarks registered and owned by the GSM Association.

Legal Notice

This Technical Specification (TS) has been produced by ETSI 3rd Generation Partnership Project (3GPP).

The present document may refer to technical specifications or reports using their 3GPP identities. These shall be interpreted as being references to the corresponding ETSI deliverables.

The cross reference between 3GPP and ETSI identities can be found at [3GPP to ETSI numbering cross-referencing](#).

Modal verbs terminology

In the present document "**shall**", "**shall not**", "**should**", "**should not**", "**may**", "**need not**", "**will**", "**will not**", "**can**" and "**cannot**" are to be interpreted as described in clause 3.2 of the [ETSI Drafting Rules](#) (Verbal forms for the expression of provisions).

"**must**" and "**must not**" are **NOT** allowed in ETSI deliverables except when used in direct citation.

Contents

Intellectual Property Rights	2
Legal Notice	2
Modal verbs terminology.....	2
Foreword.....	5
1 Scope	6
2 References	6
3 Definitions and abbreviations.....	7
3.1 Definitions	7
3.2 Abbreviations	7
4 General PWS Requirements	7
4.1 Background	7
4.2 High level general requirements for Warning Notification delivery	8
4.3 Warning Notification Content	8
4.4 Granularity of the distribution	8
4.5 Support of Warning Notification Providers.....	9
4.6 PWS-UE Requirements	9
4.6.1 General Requirements.....	9
4.6.2 Support of non-Warning Notification capable UEs	9
4.6.3 Battery Life of PWS-UE	10
4.6.4 Enabling and disabling of Warning Notifications.....	10
4.7 Roaming Requirements	10
4.8 Security Requirements	10
4.9 Regulatory Requirements	11
5 Earthquake and Tsunami Warning System	11
5.1 Background	11
5.2 Duration of delivery time	11
5.3 Information element and volume.....	11
5.4 Priority.....	12
5.5 Roaming users	12
6 CMAS Specific Requirements	13
6.1 Introduction to CMAS.....	13
6.2 Additional PWS Requirements Specific to CMAS	13
7 EU-ALERT Specific Requirements	14
7.1 Introduction to EU-ALERT	14
7.2 Additional PWS Requirements Specific to EU-ALERT	14
8 Korean Public Alert System specific Requirements	15
8.1 Introduction to Korean Public Alert System	15
8.2 Additional PWS Requirements Specific to Korean Public Alert System (KPAS)	15
9 Enhancements of Public Warning System (ePWS).....	16
9.1 Service description	16
9.2 General Requirements	16
9.2.1 ePWS Requirements	16
9.2.2 Battery Life of ePWS-UE	17
9.2.3 Enabling and disabling of Warning Notifications.....	17
9.3 Requirements for 3GPP system supporting ePWS-UEs.....	17
9.4 Requirements for ePWS-UE incapable of displaying text based Warning Notification	17
9.4.1 Requirements for ePWS-UE with no user interface	17
9.4.2 Requirements for ePWS-UE with a user interface incapable of displaying text based Warning Notification	18
9.5 Requirements for the improvement of understanding the Warning Notification	18

10 Relay of Warning Notification18

10.1 Service description18

10.2 Requirements for the relay functionality18

Annex A (informative): Change history19

History21

Foreword

This Technical Specification has been produced by the 3rd Generation Partnership Project (3GPP).

The contents of the present document are subject to continuing work within the TSG and may change following formal TSG approval. Should the TSG modify the contents of the present document, it will be re-released by the TSG with an identifying change of release date and an increase in version number as follows:

Version x.y.z

where:

- x the first digit:
 - 1 presented to TSG for information;
 - 2 presented to TSG for approval;
 - 3 or greater indicates TSG approved document under change control.
- y the second digit is incremented for all changes of substance, i.e. technical enhancements, corrections, updates, etc.
- z the third digit is incremented when editorial only changes have been incorporated in the document.

1 Scope

This Technical Specification defines the stage one description of the Public Warning System (PWS) Requirements. Stage one is the set of requirements seen primarily from the users' and service providers' points of view.

The scope of this TS covers the core requirements for the PWS that are sufficient to provide a complete service. This TS also covers subsystem additional requirements for the Earthquake and Tsunami Warning System (ETWS), the Commercial Mobile Alert System (CMAS), EU-ALERT, and Korean Public Alert System (KPAS).

This TS includes information applicable to network operators, service providers, terminal and network manufacturers, in case of deployment of PWS, ETWS, and or CMAS, EU-ALERT, and KPAS. PWS, ETWS, CMAS, EU-ALERT, and KPAS deployment depends on operator decision or national regulations.

2 References

The following documents contain provisions which, through reference in this text, constitute provisions of the present document.

- References are either specific (identified by date of publication, edition number, version number, etc.) or non-specific.
- For a specific reference, subsequent revisions do not apply.
- For a non-specific reference, the latest version applies. In the case of a reference to a 3GPP document (including a GSM document), a non-specific reference implicitly refers to the latest version of that document *in the same Release as the present document*.

- [1] FCC 08-99: "Federal Communications Commission First Report and Order In the Matter of The Commercial Mobile Alert System"; April 9, 2008.
- [2] FCC 08-164: "Federal Communications Commission Second Report and Order and Further Notice of Proposed Rulemaking In the Matter of The Commercial Mobile Alert System"; July 8, 2008.
- [3] FCC 08-184: "Federal Communications Commission Third Report and Order and Further Notice of Proposed Rulemaking In the Matter of The Commercial Mobile Alert System"; August 7, 2008.
- [4] J-STD-100: "Joint ATIS/TIA-CMAS Mobile Device Behavior Specification"; January 30, 2009.
- [5] 3GPP TR 21.905: "Vocabulary for 3GPP Specifications".
- [6] ETSI TS 102 900: "European Public Warning System (EU-ALERT) using the Cell Broadcast Service".
- [7] TTA TTAK.KO-06.0263: "Requirements and Message Format for Korean Public Alert System over Mobile Network".
- [8] FCC 16-127, Federal Communications Commission Report and Order and Further Notice of Proposed Rulemaking In the Matter of Wireless Emergency Alerts Amendments to Part 11 of the Commission's Rules Regarding the Emergency Alert System; September 29, 2016.
- [9] 3GPP TS 23.038; "Alphabets and language-specific information"
- [10] FCC 18-4, Federal Communications Commission Second Report and Order and Second Order on Reconsideration In the Matter of Wireless Emergency Alerts and Amendments to Part 11 of the Commission's Rules Regarding the Emergency Alert System; January 30, 2018
- [11] 3GPP TS 22.071: "Location Services (LCS); Service description; Stage 1"

3 Definitions and abbreviations

3.1 Definitions

For the purposes of the present document, the terms and definitions given in TR 21.905 [5] and the following apply. A term defined in the present document takes precedence over the definition of the same term, if any, in TR 21.905 [5].

Commercial Mobile Alert System (aka, Wireless Emergency Alert): Public Warning System that delivers *Warning Notifications* provided by *Warning Notification Providers* to CMAS capable PWS-UEs. CMAS defines the following classes of Warning Notifications: Presidential, Imminent Threat, Public Safety, Child Abduction Emergency, and State/Local WEA Test.

Earthquake and Tsunami Warning System: Public Warning System that delivers *Warning Notifications* specific to Earthquake and Tsunami provided by *Warning Notification Providers* to the UEs which have the capability of receiving Primary and Secondary *Warning Notifications* within *Notification Areas* through the 3GPP network

Notification Area: area where *Warning Notifications* are broadcast. This is an area that closely approximates the geographical information provided by the Warning Notification Provider

PWS-UE: User Equipment (UE) which has the capability of receiving Warning Notifications within Notification Areas through the 3GPP network and conforms to the behaviour specific to the PWS service such as dedicated alerting indication and display of the Warning Notification upon reception

ePWS-UE: User Equipment (UE) that supports the ePWS functionality

3.2 Abbreviations

For the purposes of the present document, the abbreviations given in TR 21.905 [5] and the following apply. An abbreviation defined in the present document takes precedence over the definition of the same abbreviation, if any, in TR 21.905 [5]

CBC	Cell Broadcast Centre
CBE	Cell Broadcast Entity
CBS	Cell Broadcast Service
CMAS	Commercial Mobile Alert System
EOC	Emergency Operations Center
ETWS	Earthquake and Tsunami Warning System
KPAS	Korean Public Alert System
PWS	Public Warning System
WEA	Wireless Emergency Alert
ePWS	enhancements of Public Warning System

4 General PWS Requirements

4.1 Background

Recently there has been an interest to ensure that the public has the capability to receive timely and accurate alerts, warnings and critical information regarding disasters and other emergencies irrespective of what communications technologies they use. As has been learned from disasters such as earthquakes, tsunamis, hurricanes and wild fires; such a capability is essential to enable the public to take appropriate action to protect their families and themselves from serious injury, or loss of life or property.

This interest to enhance the reliability, resiliency, and security of Warning Notifications to the public by providing a mechanism to distribute Warning Notifications over 3GPP systems is the impetus for this Public Warning System Technical Specification.

4.2 High level general requirements for Warning Notification delivery

The following list gives the high level general requirements for Warning Notification delivery:

- PWS shall be able to broadcast Warning Notifications to multiple users simultaneously with no acknowledgement required.
- PWS shall be able to support concurrent broadcast of multiple Warning Notifications.
- Warning Notifications shall be broadcast to a Notification Area which is based on the geographical information as specified by the Warning Notification Provider.
- PWS capable UEs (PWS-UE) in idle mode shall be capable of receiving broadcasted Warning Notifications.

Note: A bandwidth reduced low complexity UE or a UE supporting eDRX may not support all requirements for PWS, including ETWS, CMAS, EU-Alert and KPAS

- PWS shall only be required to broadcast Warning Notifications in languages as prescribed by regulatory requirements.
- Warning Notifications are processed by PWS on a first in, first out basis, subject to regulatory requirements.
- Reception and presentation of Warning Notifications to the user shall not pre-empt an active voice or data session.
- Warning Notifications shall be limited to those emergencies where life or property is at imminent risk, and some responsive action should be taken.

NOTE: This requirement does not prohibit the use of the operator's network (i.e. broadcast technology) implemented for Warning Notifications to be used for commercial services.

4.3 Warning Notification Content

PWS shall not modify or translate the Warning Notification content specified by the Warning Notification Provider.

It is expected that Warning Notifications would likely include the following five elements:

- Event Description
- Area Affected
- Recommended Action
- Expiration Time (with time zone)
- Sending Agency

Additional elements may be present, based on regulatory requirements.

There is a concern that URLs or telephone numbers in a Warning Notification could exacerbate wireless network congestion at a time when network traffic is already dramatically increasing as individuals contact police, fire, and rescue personnel, as well as their loved ones. Therefore, Warning Notifications should not contain anything that would drive immediate and debilitating traffic loads into the PLMN (i.e., URLs or dialable numbers) unless required by regional regulation.

4.4 Granularity of the distribution

Requirements for the granularity of the distribution of Warning Notifications include:

- Based on the geographical information indicated by the Warning Notification Provider, it shall be possible for the PLMN operators to define the Notification Area based on their network configuration of the area coverage such as distribution of cells, Node Bs, RNCs, etc.

4.5 Support of Warning Notification Providers

PLMN operators shall, at a minimum, be able to support the following functionalities through interaction with Warning Notification Providers:

- Activation of Warning Notification delivery

It shall be possible for multiple Warning Notifications to be activated concurrently from one or more Warning Notification Providers.

- Cancellation of Warning Notification delivery

A cancellation is a command from the Warning Notification Provider to stop dissemination of a specific Warning Notification.

- Updating of Warning Notification delivery

Warning Notification Providers update a previous Warning Notification to provide new instructions/information to the PLMN operator. When the Warning Notification Provider updates a previous Warning Notification they provide an identifier that allows the PLMN operator to associate the updated Warning Notification with the previous Warning Notification.

Additional functionality may be required based on regulatory or operator policy requirements.

4.6 PWS-UE Requirements

4.6.1 General Requirements

PWS-UEs shall only be required to receive and present Warning Notifications in languages as presented by the Warning Notification Provider. Regional/regulatory requirements may require the Warning Notifications to be broadcast in multiple languages.

There shall be no requirement for language translation in the operator's network or the UE.

It shall be possible for the Warning Notification to be displayed on the PWS-UE upon reception and without any user interaction.

It shall be possible for users to configure the behavior of a PWS-UE with regard to Warning Notification alerting and should allow at least volume adjustment.

The PWS-UE shall support a dedicated alerting indication (audio attention signal and a dedicated vibration cadence) and be distinct from any other device alerts and restricted to use for Warning Notification purposes. The User Interface shall support the ability for the user to suppress the dedicated audio attention signal and/or the dedicated vibration cadence when a Warning Notification is received.

The alerting indication for a specific Warning Notification shall continue until suppressed by users' manual operation (e.g. by pushing keys). The frequency and duration of the continued alerting indication is mobile device implementation specific. This shall not suppress the alerting indication for subsequent Warning Notifications.

The PWS-UE shall automatically suppress duplicate notifications. A duplicate is a repetition of a previous notification as determined by unique parameters.

The PWS-UE shall not support any capabilities to forward received Warning Notifications, to reply to received Warning Notifications, or to copy and paste the content of Warning Notifications.

PWS-UEs should have the ability to present previously displayed Warning Notifications if requested by the user.

- PWS-UE shall be able to support concurrent reception of multiple Warning Notifications.

4.6.2 Support of non-Warning Notification capable UEs

Support of non-Warning Notification capable UEs is subject to regulatory requirements and/or operator's policy.

4.6.3 Battery Life of PWS-UE

Battery life of the PWS-UE shall not be significantly reduced by PWS.

4.6.4 Enabling and disabling of Warning Notifications

The PWS-UE shall be configured to receive all Warning Notifications.

It shall be possible for users to disable (e.g., opt-out) presentation of some or all of the Warning Notifications, subject to regulatory requirements and/or operator policy. The user shall be able to select PWS-UE enabling/disabling options via the User Interface to disable, or later enable, the PWS-UE behavior in response to some or all Warning Notifications. Depending on the regional/regulatory requirements, the user shall be able to receive Warning Notifications in one or more selected languages.

Where regional or national regulations allow, the HPLMN operator shall be able to instruct the PWS-UE to ignore all Warning Notifications in the HPLMN and in PLMNs equivalent to it, by means of a setting on the USIM.

Where regional or national regulations pertaining to a VPLMN allow, the HPLMN operator shall be able to instruct the PWS-UE to ignore all Warning Notifications that are received whilst in this VPLMN, by means of a setting on the USIM, when the integrity of Warning Notifications in this VPLMN is known by the HPLMN operator to be compromised. This setting need not distinguish VPLMNs.

Subject to regional or national regulations, a PWS-UE in limited service state shall be able to receive and display Warning Notifications.

NOTE 1: Non-existing or empty USIM data files results in all Warning Notifications being presented to the PWS application.

NOTE 2: (void).

4.7 Roaming Requirements

It shall be possible for PWS-UEs that are enabled for Warning Notifications in the HPLMN to receive Warning Notifications from the VPLMN supporting PWS when roaming.

A PWS-UE that does not support the PWS requirements of the VPLMN's PWS service may not receive Warning Notifications from that VPLMN.

NOTE: See section 4.9 for roaming impacts to PWS due to regional regulatory requirements.

4.8 Security Requirements

Security requirements are as follows:

- PWS shall only broadcast Warning Notifications that come from an authenticated authorized source.

The following requirements only apply when not roaming internationally:

- When required by regional or national regulations, the integrity of the Warning Notification shall be protected. If no such regulatory requirement exists, there shall be no integrity protection of Warning Notifications, and all Warning Notifications shall be presented to the PWS application on the PWS-UE.
- When required by regional or national regulations, the PWS shall protect against false Warning Notification messages. If no such regulatory requirement exists, there shall be no protection against false Warning Notifications, and all Warning Notifications shall be presented to the PWS application on the PWS-UE.

NOTE 1: These requirements are subject to regulatory policies.

NOTE 2: The authentication and authorisation of the source are outside the scope of 3GPP Specifications.

4.9 Regulatory Requirements

The PWS offered by a PLMN may be subject to PWS regional regulatory requirements and thus, the PWS offered may differ from PLMN to PLMN as well as from region to region within a PLMN.

5 Earthquake and Tsunami Warning System

5.1 Background

Warning Notifications are expected to be delivered to the users while satisfying the following requirements:

- Quick Warning Notification delivery after the occurrence of Earthquake or Tsunami.

Earthquake and Tsunami propagate very fast. The duration time between the actual occurrence of the disaster and its arrival is very short. The order of the duration time is around seconds or minutes at most. Therefore the Warning Notifications shall be delivered quickly to the users in the emergency impacted area so that they could take any actions to escape from danger.

- Accurate Warning Notification delivery.

Warning Notification delivery urges the users to take the actions such as evacuation. Therefore, the Warning Notification shall be delivered to the users accurately in the Notification Area and the content of Warning Notification should be understandable for many types of users (i.e. impaired persons, foreigners).

5.2 Duration of delivery time

Duration of the delivery time for PLMN operators is the time from the receipt of the Warning Notification by the PLMN operator, i.e. the edge of the 3GPP network, to the time that the Warning Notification is successfully delivered to the UEs.

Provisioning of delivery of Primary and Secondary Notification may be required:

- Primary Notification shall be delivered within 4 seconds to the UE in the Notification Area even under congestion situation.
- Secondary Notification is delivered to the users in the Notification Area even under congestion situation.

NOTE 1: UEs that are out of coverage or switched off are not considered in the requirements.

NOTE 2: Secondary Notification may not always be generated as it depends on the Warning Notification Provider's policy.

NOTE 3: Primary Notification may not always be generated (i.e. the warning may start with a Secondary Notification).

5.3 Information element and volume

The following are the requirements from the perspective of information element and amount of data.

Both Primary and Secondary Notification shall:

- support at least 2 types of emergency events, which are Earthquake and Tsunami;
- be able to indicate the preferred UE behaviours when receiving Warning Notification, (e.g. whether to display text in the foreground, whether to ring a buzzer, whether to vibrate);
- be distinguishable from notifications generated for the purpose of testing, training and other notification services;

- be sent in an optimized type and amount of data, for example, a text with a certain length, by considering the delivery platforms for ETWS.

Primary Notification shall:

- convey data which is small enough to be sent quickly on the network.
- convey small amount of data to indicate the imminent occurrence of Earthquake and Tsunami, etc.

Secondary Notification may:

- convey a large amount of data in order to deliver text, audio to instruct what to do / where to get help, graphical data such as a map indicating the route from present position to evacuation site, time table of food distribution.

NOTE: The amount of data to be sent within a Primary Notification would be a few bytes to achieve quick information delivery.

5.4 Priority

Requirements from the perspective of priority are as follows:

- Primary Notification has higher priority than Secondary Notification.
- Notifications shall be able to be sequenced by the PLMN according to priority of notification in case that Primary Notification and Secondary Notification should exist at the same time in PLMN.

5.5 Roaming users

Upon receiving Primary Notification which includes small amount of data to indicate the imminent occurrence of an Earthquake and/or Tsunami, the UE shall display the Warning Notification in a way that is easy to understand by the user, such as an icon or picture.

NOTE: It is expected that that the Warning Notification Provider will send the Warning Notification in the languages in common use in the specific area or in such a way that the Warning Notification can reasonably be understood.

6 CMAS Specific Requirements

6.1 Introduction to CMAS

The Warning Alert and Response Network (WARN) Act was passed by the United States Congress in September 2006 and was signed into law on October 13, 2006, known then as CMAS. CMAS was later renamed as Wireless Emergency Alert (WEA).

The Federal Communication Commission (FCC) released several Report and Order rulings for the Commercial Mobile Alert System. [1], [2], [3], [8] and [10].

As a result of these legislative and regulatory actions the Alliance for Telecommunications Industry Solutions (ATIS) and the Telecommunications Industry Association (TIA) agreed to develop ATIS and TIA standards to support the deployment of CMAS. This standard is listed in Clause 2.

The scope of these specifications includes the support of Commercial Mobile Alert System (CMAS) alert message via the GSM/UMTS Cell Broadcast functionality and warning message delivery via E-UTRAN, NG-RAN and Satellite NG-RAN. These specifications cover the mapping of CMAS messages onto the 3GPP-defined Cell Broadcast functionality and warning message delivery functionality, as well as the CMAS application layer functionality from the reception of the CMAS alert message from the Warning Notification Provider to the point of reception by the CMAS capable mobile device.

The CMAS functionality does not require modifications to the 3GPP-defined cell broadcast functionality.

The following functional reference model is based on the diagram from Section III.B.10 of the FCC First Report and Order for the Commercial Mobile Alert System, FCC 08-99 [1]:

Figure 6.1-1: CMAS Reference Architecture

6.2 Additional PWS Requirements Specific to CMAS

In addition to the General Requirements specified in Clause 4, the following requirements are specified for the deployment of CMAS. These CMAS specific requirements are based on the FCC Report and Orders listed in clause 6.1 and further specified in [4].

Warning Notifications shall support up to 360 characters of GSM 7 bit Default Alphabet [9] for E-UTRAN, NG-RAN and Satellite NG-RAN.

The following classes of Warning Notifications shall be supported: Presidential, Imminent Threat, Public Safety, Child Abduction Emergency (e.g. AMBER), and State/Local WEA Test.

When a Presidential Warning Notification is received, it shall always be presented to the user whenever Cell Broadcast Service via GSM, UMTS or warning notification delivery via E-UTRAN, NG-RAN or Satellite NG-RAN is enabled on the UE.

If the Presidential Warning Notification is received in English, then it shall be displayed by the UE. If the Presidential Warning Notification is received in a language other than English, then it shall only be displayed by the UE if the User has selected that language.

A CMAS-capable User Interface (UI) shall support the ability for the user to opt-out of only the Imminent Threat, Public Safety and Child Abduction Emergency Warning Notifications. A CMAS-capable User Interface (UI) shall support the ability for the user to opt-in to the State/Local WEA Test notification.

If the User has opted out of a Warning Notification class, then the Warning Notification for that class shall not be displayed by the UE.

If the User has not opted out of a Warning Notification class, then any Warning Notifications for that class received in English shall be displayed by the UE. This also applies to Warning Notifications received in any additional languages that may be selected by the User.

Warning Notifications may contain URLs and/or phone numbers.

A CMAS-capable User Interface (UI) shall support the ability (e.g., a “click” touch input) for the user to navigate to the URL or initiate a voice call to the phone number which may be included in the Warning Notification [8].

The PLMN broadcasting CMAS Warning Notifications shall also broadcast corresponding CMAS Warning Notification Area(s) when the CMAS Warning Notification is required to adhere to the maximum 0,1 of a mile CMAS Warning Notification Area(s) overshooting as specified in [10]. This requirement applies only to LTE and NR accesses.

A CMAS-capable UE shall utilize UE-Based Location Calculation (see 3GPP TS 22.071 [11]) to determine whether it is located within the corresponding CMAS Warning Notification Area(s) in order to minimize overloading network LCS resources.

Subject to opt-out and opt-in settings described above, a CMAS-capable UE shall present the CMAS Warning Notification sent if there is a corresponding CMAS Warning Notification Area(s) and if the CMAS-capable UE is able to determine that its location is within the corresponding CMAS Warning Notification Area(s). Otherwise, if a CMAS-capable UE is unable to or fails to determine its location, the CMAS-capable UE shall present the Warning Notification to the user.

A CMAS-capable UE shall store presented Warning Notifications for at least 24 hours unless explicitly deleted by the user.

7 EU-ALERT Specific Requirements

7.1 Introduction to EU-ALERT

The generic name for the European Public Warning System is EU-ALERT. The letters EU will be replaced by characters identifying a particular country (e.g. NL-ALERT signifying the Netherlands, UK-ALERT signifying the United Kingdom). Such a strategy will allow each country to configure their own Public Warning System to meet their specific national requirements whilst adhering to a common core specification.

7.2 Additional PWS Requirements Specific to EU-ALERT

In addition to the General Requirements specified in Clause 4, the following requirements are specified for the deployment of EU-ALERT. These EU-ALERT specific requirements are further specified in ETSI TS 102 900 [6].

EU-ALERT shall support three types of Warning Notifications: Alert messages to warn citizens of an imminent emergency situation, Advisory messages of lesser urgency, and Amber alerts.

The Alert messages shall be supported with three levels of severity. EU-Alert level 1 shall have no opt-out; levels 2 and 3 shall allow opt-out by the user. All levels of EU-ALERT messages shall be associated with a dedicated alerting indication.

NOTE: EU-Alert level 1 is compatible with the Presidential Alert in CMAS. EU-Alert level 2 is compatible with CMAS Extreme Alerts and EU-Alert level 3 is compatible with CMAS Severe Alert.

The Advisory messages have only one level. Advisory messages shall not be associated with any dedicated alerting indication.

Depending on national requirements, Amber alerts may need to be broadcast as part of the EU-ALERT service. Amber alerts shall not be associated with any dedicated alerting indication.

EU-ALERT shall support Warning Notifications in various languages. To support international roaming, it is expected that countries adopting EU-ALERT use the same Message Identifier for Warning Notifications in the local language. If Warning Notifications are broadcast in other languages besides the local language, then the Message Identifier for such Warning Notifications are expected to be the same across the countries adopting EU-ALERT.

EU-ALERT shall be supported on GERAN, UTRAN, E-UTRAN, NG-RAN and Satellite NG-RAN.

EU-ALERT shall support that the PLMN broadcasting EU-ALERT Warning Notifications also broadcasts corresponding Warning Notification Area(s). This requirement applies only to E-UTRAN, NG-RAN and Satellite NG-RAN.

A EU-ALERT-capable UE shall utilize UE-Based Location Calculation (see 3GPP TS 22.071 [11]) to determine whether it is located within the corresponding Warning Notification Area(s) in order to minimize overloading network LCS resources.

Subject to opt-out and opt-in settings described above, a EU-ALERT-capable UE shall present the EU-ALERT Warning Notification sent if there is a corresponding Warning Notification Area(s) and if the EU-ALERT-capable UE is able to determine that its location is within the corresponding Warning Notification Area(s). Otherwise, if a EU-ALERT-capable UE is unable to or fails to determine its location, the EU-ALERT-capable UE shall present the EU-ALERT Warning Notification to the user.

8 Korean Public Alert System specific Requirements

8.1 Introduction to Korean Public Alert System

Telecommunications Technology Association (TTA) has specified a Korean Public Alert System (KPAS) which is based on PWS in [7]. That specification includes the support of Korean Public Alert System (KPAS) messages via the LTE Warning Message Delivery functionality. The Korean Public Alert System (KPAS) specification [7] also specifies application layer functionality to handle the transmission of CBS data from CBE to CBC and support for transmission of the same public alert message to UEs belonging to different mobile network operators in Republic of Korea. The specification requires that the system supporting Korean Public Alert System (KPAS) shall transmit the public alert message with high priority in order to provide up-to-date information on emergency situations. (e.g. In Tsunami situation, it is recommended to deliver message between CBC and UE in several seconds.)

8.2 Additional PWS Requirements Specific to Korean Public Alert System (KPAS)

In addition to the General Requirements specified in Clause 4, the following requirements are specified for the Korean Public Alert System (KPAS) [7]:

- Two classes of Warning Notification shall be supported; class 0 & class 1.
- The classes are differentiated per opt-out function. Class 0 shall have no opt-out and class 1 shall allow opt-out by the user.

Different types of Warning Notification shall be supported: Extreme Emergency, Emergency, Public Safety, and Amber. The Extreme Emergency type Warning Notifications are defined as class 0 and the other types are defined as class 1.

The characteristics of the Warning Notification shall follow the requirements specified in clause 4.

The current implementation requirement is for the message of up to 90 characters text. In addition, Warning Notifications using the UCS2 coding scheme [9] shall support up to 157 characters and Warning Notifications using the GSM 7 bit Default Alphabet coding scheme [9] shall support up to 360 characters from LTE onwards.

KPAS shall support Warning Notifications in various languages. If a Warning Notification is received in a language other than Korean, then it shall only be displayed by the UE if the user has selected that language.

A PWS-UE shall display Warning Notifications whose first texts are dedicated words when a PWS-UE receives Warning Notifications in other languages than Korean.

NOTE 1: Dedicated words are specified in the regulations of Korean Ministry of Interior and Safety.

A PWS-UE in KPAS shall support two dedicated alerting indication (audio attention signals).

NOTE 2: Two dedicated audio attention signals are specified in the regulations of Korean Ministry of Interior and Safety.

Warning Notifications may contain URLs and/or phone numbers. A UE shall allow the user to navigate to the URL or initiate a voice call to the phone number which may be included in the Warning Notification.

KPAS shall support that the PLMN broadcasting KPAS Warning Notifications also broadcasts corresponding Warning Notification Area(s).

A KPAS-capable UE shall utilize UE-Based Location Calculation (see 3GPP TS 22.071 [11]) to determine whether it is located within the corresponding Warning Notification Area(s) in order to minimize overloading network LCS resources.

Subject to opt-out and opt-in settings described above, a KPAS-capable UE shall present the KPAS Warning Notification sent if there is a corresponding Warning Notification Area(s) and if the KPAS-capable UE is able to determine that its location is within the corresponding Warning Notification Area(s). Otherwise, if a KPAS-capable UE is unable to or fails to determine its location, the KPAS-capable UE shall present the KPAS Warning Notification to the user.

9 Enhancements of Public Warning System (ePWS)

9.1 Service description

Requirements specified in the clause 9 do not apply for US WEA and Japan ETWS.

Enhancements of Public Warning System (ePWS) define behaviours for UEs with no user interface or with a user interface that is incapable of displaying text-based Warning Notifications when receiving a Warning Notification.

In addition, enhancements of Public Warning System (ePWS) is intended to improve the comprehension of a Warning Notification to the following categories of users:

- Users with disabilities who have UEs supporting assistive technologies beyond text assistive technologies; and
- Users who are not fluent in the language of the Warning Notifications.

Requirements defined for PWS-UEs in clause 4 are applicable for ePWS-UEs unless dedicated ePWS-UE requirements described in clause 9 supersede them. Specifically, roaming requirements specified in clause 4.7 and security requirements specified in clause 4.8 are applicable for ePWS-UEs.

9.2 General Requirements

9.2.1 ePWS Requirements

ePWS-UEs shall only be required to receive and present Warning Notifications in languages as presented by the Warning Notification Provider. Regional/regulatory requirements may require the Warning Notifications to be broadcast in multiple languages.

There shall be no requirement for language translation in the operator's network or the UE.

It shall be possible for the Warning Notification to be presented on the ePWS-UE upon reception and without any user interaction.

It shall be possible for users to configure the behavior of an ePWS-UE with regard to Warning Notification alerting and should allow at least volume adjustment if an ePWS-UE supports the alerting sound.

ePWS-UEs should have the ability to present previously displayed Warning Notifications if requested by the user.

- ePWS-UE shall be able to support concurrent reception of multiple Warning Notifications.

9.2.2 Battery Life of ePWS-UE

Battery life of the ePWS-UE shall not be significantly reduced by ePWS.

9.2.3 Enabling and disabling of Warning Notifications

The ePWS-UE shall be configured to receive all Warning Notifications.

It shall be possible for users to disable (e.g., opt-out) presentation of some or all of the Warning Notifications, subject to regulatory requirements and/or operator policy. The user shall be able to select ePWS-UE enabling/disabling options via the user interface to disable, or later enable, the ePWS-UE behavior in response to some or all Warning Notifications. Depending on the regional/regulatory requirements, the user shall be able to receive Warning Notifications in one or more selected languages.

Where regional or national regulations allow, the HPLMN operator shall be able to instruct the ePWS-UE to ignore all Warning Notifications in the HPLMN and in PLMNs equivalent to it, by means of a setting on the USIM.

Where regional or national regulations pertaining to a VPLMN allow, the HPLMN operator shall be able to instruct the ePWS-UE to ignore all Warning Notifications that are received whilst in this VPLMN, by means of a setting on the USIM, when the integrity of Warning Notifications in this VPLMN is known by the HPLMN operator to be compromised. This setting need not distinguish VPLMNs.

Subject to regional or national regulations, a ePWS-UE in limited service state shall be able to receive and present Warning Notifications.

NOTE : Non-existing or empty USIM data files results in all Warning Notifications being presented to the ePWS application.

9.3 Requirements for 3GPP system supporting ePWS-UEs

The 3GPP system shall allow the content of a Warning Notification to include information that can be mapped to an event or a disaster and is identifiable by the ePWS-UEs.

NOTE: The information included in the content of a Warning Notification may be an identifier of an event or a disaster.

9.4 Requirements for ePWS-UE incapable of displaying text based Warning Notification

9.4.1 Requirements for ePWS-UE with no user interface

ePWS-UEs with no user interface shall be able to receive a Warning Notification broadcast from the 3GPP network.

Subject to the intended function of the ePWS-UE (e.g. IoT) which has no user interface and regional regulatory requirements, the ePWS-UE may either:

1. Ignore Warning Notification; or
2. Take actions consistent with the ePWS-UE function (e.g. IoT) in response to specific Warning Notifications based on the content of the Warning Notification, e.g. shut down machinery or trigger a building alarm system.

9.4.2 Requirements for ePWS-UE with a user interface incapable of displaying text based Warning Notification

The ePWS-UE with a user interface that is not capable of displaying a text-based content shall be able to support the reception of a Warning Notification broadcast from the 3GPP network and shall be able to support the extraction of the information on the type of a notified event or disaster from the received Warning Notification.

NOTE: The information extractable from the received Warning Notification may be an identifier of an event or a disaster.

9.5 Requirements for the improvement of understanding the Warning Notification

The ePWS-UE with a user interface providing accessibility extensions to mobile users with disabilities shall be able to support the reception of a Warning Notification broadcast from the 3GPP network.

The ePWS-UE with a user interface providing accessibility extensions to mobile users with disabilities shall be able to support the extraction of any information on the type of a PWS notified event or disaster from the received Warning Notification

The ePWS-UE with a user interface providing accessibility extensions to mobile users with disabilities shall support the presentation of the information that improves the comprehension of Warning Notification by the accessibility extensions.

NOTE: Subject to regional regulatory requirements the ePWS-UE may use alternative alerting modes for user alerting consistent with ePWS-UE accessibility extensions and based on the content of the Warning Notification.

A PWS-UE may support the extraction and presentation of information representing a disaster or an event identifiable by Warning Notifications.

10 Relay of Warning Notification

10.1 Service description

Requirements specified in the clause 10 do not apply for US WEA and Japan ETWS.

3GPP system specified the relay functionality that is useful to extend the coverage supported by 3GPP system. With the relay functionality, PWS-UEs and ePWS-UEs that play the role of a relay UE or a remote UE conform to behaviours specified in the clause 10 when receiving a Warning Notification via the relay functionality.

10.2 Requirements for the relay functionality

A remote ePWS-UE and a remote PWS-UE shall be able to support the reception of a Warning Notification that is transmitted from an UE that supports the relay functionality.

A remote ePWS-UE and a remote PWS-UE shall be able to automatically suppress duplicated notifications. A duplicate is a repetition of a same notification as determined by unique parameters.

A remote ePWS-UE and a remote PWS-UE receiving a Warning Notification transmitted via an UE that supports the relay functionality shall behave in the same fashion as if it received the message directly from a 3GPP network.

An UE that supports the relay functionality shall unconditionally forward the Warning Notification broadcast received from the network.

Annex A (informative): Change history

Change history											
TSG SA#	SA Doc.	SA1 Doc	Spec	CR	Rev	Rel	Cat	Subject/Comment	Old	New	WI
SP-42	SP-080788	S1-084395	22.268	-	-	Rel-9	-	One-step-approved by SA#42	1.0.1	9.0.0	PWS
SP-43	SP-090085	S1-090201	22.268	0001	1	Rel-9	D	Fix for a note that is floating out of context	9.0.0	9.1.0	PWS-S1
SP-43	SP-090085	S1-090202	22.268	0002	1	Rel-9	F	Proposal to solve conflicting requirements	9.0.0	9.1.0	PWS-S1
SP-43	SP-090085	S1-090203	22.268	0004	1	Rel-9	F	Regulatory Requirements Pertaining to Roaming	9.0.0	9.1.0	PWS-S1
SP-43	SP-090085	S1-090204	22.268	0005	-	Rel-9	F	Removal of "subject to regulatory requirements" from PWS-UE requirements	9.0.0	9.1.0	PWS-S1
SP-43								ETSI clean-up: apply correct style and layout	9.0.0	9.1.0	-
SP-44	SP-090375	S1-091398	22.268	0006	1	Rel-9	F	Update Reference [4]	9.1.0	9.2.0	PWS
SP-44	SP-090375	S1-091397	22.268	0007	1	Rel-9	F	CR 22.268 Clarify Requirements for Handling of Concurrent PWS Warning Notifications	9.1.0	9.2.0	PWS
SP-44	-	-	-	-	-	-	-	Re-introduction of the figure in 6.1 which disappeared for some obscure reason	9.2.0	9.2.1	-
-								LTE logo changed into LTE Advanced logo	11.0.0	11.0.1	-
SP-51	SP-110172	S1-110022	22.268	0010	-	Rel-11	F	RAT support for EU-Alert	11.0.0	11.1.0	TEI11
SP-53	SP-110574	S1-112405	22.268	0017	4	Rel-11	A	Korean Public Alert System specific requirements	11.1.0	11.2.0	TEI10
SP-54	SP-110872	S1-113239r	22.268	0019	2	Rel-11	A	Updates on Korean Public Alert System specific requirements	11.2.0	11.3.0	TEI10
SP-54	SP-110813	S1-113441	22.268	0020	2	Rel-11	C	CMAS messages in Multiple Languages	11.2.0	11.3.0	TEI11
SP-55	SP-120172	S1-120341r	22.268	0027	6	Rel-11	A	PWS Security requirement correction	11.3.0	11.4.0	PWS
SP-55	SP-120185	S1-120338r	22.268	0024	7	Rel-11	B	Disabling receipt of PWS messages	11.3.0	11.4.0	TEI11
SP-57	SP-120529	S1-122082	22.268	0037	-	Rel-12	B	Introduction of PWS Security requirements	11.4.0	12.0.0	PWS_Sec
SP-58	SP-120870	S1-124468	22.268	0040	2	Rel-12	F	Clarification of conditions of PWS Security requirements	12.0.0	12.1.0	PWS_Sec
SP-60	SP-130196	S1-133290	22.268	0045	2	Rel-12	F	CR on Rel-11 alignment regarding disabling and enabling of PWS Notifications	12.1.0	12.2.0	TEI12
SP-60	SP-130196	S1-133292	22.268	0046	1	Rel-12	C	CR regarding PWS integrity protection when roaming internationally	12.1.0	12.2.0	TEI12
SP-70	SP-150748	S1-154480	22.268	0047	1	Rel-13	F	A bandwidth reduced low complexity UE or a UE supporting eDRX may not support PWS	12.2.0	13.0.0	TEI13
SP-75	-	-	-	-	-	-	-	Updated to Rel-14 by MCC	13.0.0	14.0.0	
SP-76	SP-170441	S1-172424	22.268	0048	2	Rel-14	F	Alignment of 3GPP PWS specifications to recent FCC WEA/CMAS regulation changes	14.0.0	14.1.0	TEI14
-	-	-	-	-	-	-	-	Creation of v.15.0.0 identical to v.14.1.0 because of the CRs approved at SP#79 raising the spec from v.14 to v.16	14.1.0	15.0.0	-
SP-79	SP-180135	S1-180584	22.268	0052	2	Rel-16	B	Requirements for 3GPP system supporting ePWS-UEs	15.0.0	16.0.0	ePWS
SP-79	SP-180135	S1-180585	22.268	0049	4	Rel-16	B	Definition of ePWS-UE and abbreviation of ePWS	15.0.0	16.0.0	ePWS
SP-79	SP-180135	S1-180586	22.268	0051	3	Rel-16	B	Background of ePWS-UE requirements	15.0.0	16.0.0	ePWS
SP-79	SP-180135	S1-180587	22.268	0053	3	Rel-16	B	Requirements for ePWS-UE with different or no user interface or with different roles	15.0.0	16.0.0	ePWS
SP-79	SP-180135	S1-180588	22.268	0054	2	Rel-16	B	Requirements for the improvement of understanding the PWS message	15.0.0	16.0.0	ePWS

SP-79	SP-180135	S1-180589	22.268	0055	3	Rel-16	B	Addition of NOTE in legacy requirements for the improvement of understanding the PWS message	15.0.0	16.0.0	ePWS
SP-80	SP-180308	S1-181564	22.268	0059	1	Rel-16	A	Alignment of 3GPP PWS specifications to recent FCC WEA regulation changes	16.0.0	16.1.0	TEI15
SP-81	SP-180754	S1-182440	22.268	0061	2	Rel-16	A	Additional requirements in KPAS	16.1.0	16.2.0	TEI15
SP-81	SP-180756	S1-182235	22.268	0062		Rel-16	B	EU-alert applicability for 5G	16.1.0	16.2.0	TEI16

Change history										
Date	Meeting	TDoc	CR	Rev	Cat	Subject/Comment	New version			
2019-06	SA#84	SP-190301	0063	2	F	CR 22.268-0063 Roaming requirements and security requirements for ePWS-UEs	16.3.0			
2020-09	SA#89e	SP-200785	64	1	F	R16 CR to TS22.268 for Requirement alignment for Relay	16.4.0			
2022-03						Identical to v.16.4.0 Creation of v.7.0.0 as to be able to implement CR 0068r2 (SP-220355) that goes from v.16.4.0 to v.18.0.0	17.0.0			
2022-03	SP#95e	SP-220355	0068	2	B	Device based geo-fencing for EU-alert	18.0.0			
2022-06	SA#96	SP-220432	0074		F	Re-introducing relay requirements for public warning services	18.1.0			
2022-06	SA#96	SP-220434	0072	1	B	Alignment of KPAS requirements	18.1.0			
2022-12	SA#98	SP-221262	0077	2	C	Corrections of message length and coding for KPAS services	18.2.0			
2023-06	SA#100	SP-230534	0078	1	F	Corrections of scope and reference including editorial fixes	18.3.0			
2023-06	SA#100	SP-230534	0079	1	B	UE based geo-fencing requirements for KPAS	18.3.0			
2024-12	SA#106	SP-241760	0082	3	A	PWS corrections	18.4.0			

History

Document history		
V18.1.0	June 2022	Publication
V18.2.0	January 2023	Publication
V18.3.0	July 2023	Publication
V18.4.0	January 2025	Publication