



GROUP SPECIFICATION

## **Network Functions Virtualisation (NFV) Release 5; Security; VNF Package Security Specification**

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# Foreword

This Group Specification (GS) has been produced by ETSI Industry Specification Group (ISG) Network Functions Virtualisation (NFV).

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# Modal verbs terminology

In the present document "**shall**", "**shall not**", "**should**", "**should not**", "**may**", "**need not**", "**will**", "**will not**", "**can**" and "**cannot**" are to be interpreted as described in clause 3.2 of the [ETSI Drafting Rules](#) (Verbal forms for the expression of provisions).

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# 1 Scope

The present document defines the VNF Package security requirements and procedures. The present document addresses the security issues related to the integrity, authenticity and confidentiality of the VNF Package artifacts. The VNF Package specification is already undertaken in ETSI GS NFV-IFA 011 [1] and ETSI GS NFV-SOL 004 [2], this is used as input to the present document. Clarification around digital signing of package artifacts is included in the present document.

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## 2 References

### 2.1 Normative references

References are either specific (identified by date of publication and/or edition number or version number) or non-specific. For specific references, only the cited version applies. For non-specific references, the latest version of the referenced document (including any amendments) applies.

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The following referenced documents are necessary for the application of the present document.

- [1] [ETSI GS NFV-IFA 011](#): "Network Functions Virtualisation (NFV) Release 5; Management and Orchestration; VNF Descriptor and Packaging Specification".
- [2] [ETSI GS NFV-SOL 004](#): "Network Functions Virtualisation (NFV) Release 5; Protocols and Data Models; VNF Package and PNFD Archive specification".

### 2.2 Informative references

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The following referenced documents may be useful in implementing an ETSI deliverable or add to the reader's understanding, but are not required for conformance to the present document.

- [i.1] ETSI GR NFV 003: "Network Functions Virtualisation (NFV); Terminology for Main Concepts in NFV".

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## 3 Definition of terms, symbols and abbreviations

### 3.1 Terms

For the purposes of the present document, the terms given in ETSI GR NFV 003 [i.1] apply.

### 3.2 Symbols

Void.

## 3.3 Abbreviations

For the purposes of the present document, the abbreviations given in ETSI GR NFV 003 [i.1] apply.

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# 4 Background and problem definition

## 4.1 Background

The present document outlines the requirements for integrity and authenticity protection by signing VNF Package artifacts and verifying these artifacts during instantiation. The present document also considers the confidentiality of VNF Package artifacts and outlines a process for the service provider to provide confidentiality during onboarding. The present document expands on requirements for security and integrity of a VNF Package that is defined in ETSI GS NFV-IFA 011 [1], clause 6.2.4 and ETSI GS NFV-SOL 004 [2], clause 5.

## 4.2 Problem definition

VNF Package security validation check during the onboarding is a crucial factor for the successful deployment of VNFs. During the onboarding, the authenticity and integrity of the VNF Package is verified against the signature provided by the VNF provider. There are more potential ways to exploit the VNF Packages while it is in the NFV-MANO domain (i.e. while the VNF package is stored within different NFV-MANO catalogues). The existing methods do not ensure that the operator has the opportunity and means to authorize VNF Packages for deployment on their network (e.g. avoid a VNF intended for one deployment scenario with a valid VNF provider certificate being loaded by an attacker into another network operator's catalogue). Furthermore, some operators might wish to undertake additional security validation of the VNF Package during the onboarding process and operator's signing could be used to certify the VNF as authorized to onboard into the operator's network.

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# 5 Security requirements

## 5.1 Requirements during VNF onboarding

The following are the security requirements related to VNF Package onboarding are applicable:

- Each individual artifact in a VNF Package shall have a cryptographic signature when it is stored in the NFV-MANO catalogue(s):
  - The VNF provider's signature on individual artifacts in a VNF Package shall be stored by NFV-MANO.
  - Additionally, if the service provider policy mandates to sign an artifact, this service provider's signature on this individual artifact(s) shall be stored as well.

## 5.2 Requirements during VNF instantiation

The following are the security requirements related to VNF instantiation are applicable:

- Before instantiation, all available signatures on the artifacts shall be verified by NFV-MANO:
  - NFV-MANO shall not use any artifacts of a VNF Package without a VNF provider signature when instantiating a VNF component.
  - If service provider policy mandates that artifacts are signed by the service provider, then the NFV-MANO shall not use any artifact that is missing service provider or VNF provider signature when instantiating a VNF component.

**NOTE:** For checking the VNF provider signature during the VNF instantiation it is not required that NFV-MANO needs to contact the VNF provider outside of the service provider's security domain.

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## 6 VNF Package artifact signing and confidentiality protection process

### 6.1 Introduction

A VNF Package is composed of several components such as VNFD, software images, scripts, etc. During the onboarding of the VNF Package, a validation of the package is performed. The validation is a procedure that verifies the authenticity and integrity of the VNF Package. The following clauses describe one way of signing and confidentiality protection for VNF artifacts during onboarding by a service provider.

### 6.2 Signing of VNF Package

**Assumption:** Service provider has obtained from the VNF provider in advance all necessary VNF Package artifacts (keys, certificates, other information's) in order to proceed with the process below.

The procedures for VNF Package signing and verification shall comply with ETSI GS NFV-IFA 011 [1] and ETSI GS NFV-SOL 004 [2], with the following additions:

- 1) Service Provider shall obtain a VNF provider-signed VNF Package.
- 2) Service provider shall perform necessary steps to validate and test the VNF Package as described in the use case "VNF Package validation and certification" in ETSI GS NFV-IFA 011 [1], clause 5.5.
  - a. QA environment NFVO shall verify the VNF Provider's signature(s) of the VNF Package using the certificate(s) from the VNF Package and the pre-installed VNF Provider certificate chain of trust.
  - b. Service Provider performs necessary tests in the QA environment to validate the functionality and security of the VNF.
  - c. QA environment NFVO or other security function may sign the VNF Package artifacts using the appropriate Service Provider signing key(s) if required by the Service Providers security policy.
- 3) Service Provider shall on-board the validated and certified VNF Package into the production NFVO.
- 4) NFVO shall verify the VNF provider's signature(s) of the VNF Package using the certificate(s) from the VNF Package and the pre-installed VNF Provider Certificate Authority chain of trust.
- 5) If required by the Service Providers security policy the NFVO shall verify the Service Provider signature(s) of the VNF Package using the Service Providers pre-installed certificate and Certificate Authority chain of trust.
- 6) NFVO shall store the signed VNF Package artifacts in the corresponding catalogue(s).

### 6.3 Verification of VNF Package prior to instantiation

The main objective of this step is to verify the VNF Package authenticity and integrity during VNF instantiation. Prior to instantiation of a VNF Package, if the service provider policy for onboarding includes signing of VNF Package artifacts, those signature(s) shall be verified. After service provider signature verification, any other VNF provider certificate shall be verified.

### 6.4 Handling of confidentiality protection for VNF Package during onboarding

**Assumption:** Service provider has obtained from the VNF provider in advance all necessary VNF Package artifacts (keys, certificates and other information's) in order to proceed with the process below:

- 1) Service Provider shall obtain a VNF provider-signed VNF Package.

- 2) Service Provider shall perform necessary steps to validate and test the VNF Package as per use case "VNF Package validation and certification" in ETSI GS NFV-IFA 011 [1], clause 5.5.
  - a. QA environment NFVO shall verify the VNF Provider's signature(s) of the VNF Package using the certificate(s) from the VNF Package and the pre-installed VNF Provider certificate chain of trust.
  - b. Service Provider performs necessary tests in the QA environment to validate the functionality and security of the VNF.
  - c. QA environment NFVO or other security function may sign the VNF Package artifacts using the appropriate Service Provider signing key(s) if required by the Service Providers security policy.
- 3) NFVO shall verify the VNF Provider's signature(s) of VNF Package using the certificate(s) from the VNF Package and the pre-installed VNF Provider Certificate Authority chain of trust.
- 4) If required by the Service Providers security policy the NFVO shall verify the Service Provider signature(s) of the VNF Package using the Service Providers pre-installed certificate and Certificate Authority chain of trust.
- 5) NFVO shall encrypt the VNF Package artifacts using the appropriate encryption key(s) provided by the Service Provider.
- 6) NFVO shall store the encrypted VNF Package artifacts in corresponding catalogue(s).

NOTE: Exact mechanism of encryption of VNF artifacts with signature is not defined in the present document.

## 6.5 Handling of confidentiality protection of VNF Package prior to instantiation

The main objective of this clause is to describe confidentiality protection for a VNF Package during VNF instantiation. Prior to instantiation of the VNF Package, if the service provider policy for onboarding includes confidentiality protection for VNF artifacts, then those VNF artifacts shall be decrypted before VNF instantiation. After service provider VNF decryption, any signature shall be verified. The cryptographic key material used for decryption of the VNF Package shall be provided by the service provider.

NOTE: The present document does not specify detailed procedures for the handling of encrypted VNF artifacts.

## 6.6 Handling of Certificate Chain of Trust

In ETSI GS NFV-SOL 004 [2] VNF package authenticity and integrity relies on the existence in the NFVO of a root certificate of a trusted Certificate Authority (CA). However, no assumption is made as to who the trusted CA is (whether owned by the vendor or the service provider).

The public key certificate which corresponds to the private key used to sign VNF packages shall be signed by a higher-level Certificate Authority. This can be either a private CA within the entity signing the artefact or package (i.e. the VNF provider or service provider) or public CA (e.g. a commercial CA). There may also be a hierarchy of entities within the CA, with certificates being signed by an intermediate CA which in turn has its certificate signed by a root CA. Whether the CA is private or public it shall be trusted so that VNF package authentication, integrity and where required confidentiality can be verified.

Certificate chain handling shall as a minimum include the following:

- 1) Operator shall verify the source and full chain of the certificate and if verified install the certificate into the NFVO.
- 2) During VNF onboarding and instantiation, the NFVO shall validate the VNF package signature using an installed certificate.

Before checking the signature(s) of the VNF Package the signing certificate shall be checked. Where a private CA is used the CA chain of certificates shall be securely installed into the NFVO, the signing certificate can then be checked to make sure it was signed by a trusted entity in the CA chain. Where a public CA is used it is not enough to confirm that the signing certificate is itself signed by a trusted CA, as anyone could purchase such a signing certificate and modify the VNF package. In this scenario the signing certificate shall be securely installed into the NFVO before on-boarding the VNF package. During verification of a VNF package the certificate within or with the package shall be checked with those which are already trusted before checking the rest of the chain of trust.

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## 7 Summary

The present document addresses security gaps during VNF instantiation. ETSI GS NFV-IFA 011 [1] and ETSI GS NFV-SOL 004 [2] do not specify requirements on the verification of VNF Package authenticity and integrity protection by the service provider during VNF instantiation. The requirements specified in clauses 5 and 6 ensure the authenticity, integrity and confidentiality of VNF Packages before VNF instantiation.

## Annex A (informative): Change history

Date	Version	Information about changes
05/2018	V.0.0.1	Updated the scope, TOC, clauses 4.1 and 4.2 were approved during NFVSEC#115 and NFVSEC#124 meetings
06/2018	V.0.0.2	Updated the SEC021V0.0.2 draft based on accepted contributions during NFVSEC#124 meeting i.e. NFVSEC(17)000171r8,NFVSEC(18)000034r4,NFVSEC(18)000060r2
09/2018	V.0.0.3	Updated the SEC021 based on NFVSEC#131 meeting approval
11/2018	V.0.0.4	Updated the SEC021 based on NFVSEC#135 meeting approval
12/2018	V.0.0.5	Updated the SEC021 based on NFVSEC#136 meeting approval
02/2019	V.0.0.6	Updated the SEC021 based on NFVSEC#137 meeting approval
03/2019	V.0.0.7	Updated the SEC021 based on NFV#25 meeting approval
03/2019	V.0.0.8	Updated the SEC021 based on NFVSEC#143meeting approval
03/2019	V.0.0.9	Updated the SEC021 based on NFVSEC#143meeting approval
03/2019	V.0.1.0	Updated the SEC021 based on NFVSEC#143meeting approval
04/2019	V. 0.1.1	Updated the SEC021 based on NFVSEC#145meeting approval
05/2019	V 0.1.2	Updated the SEC021 based on the comments and edits received from ETSI editHelp
06/2023	V4.4.2	Initial draft for ed451 incorporating NFVSEC(23)000129, release changes and changes in rapporteur and contributors.
07/2023	V4.4.3	Incorporating changes from contributions NFVSEC(23)000168.
25/08/23	V4.4.4	Correcting changes which were removed from NFVSEC(23)000168r1.
11/09/25	V5.3.2	Incorporating changes from contribution NFVSEC(25)000066r1.

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## History

<b>Version</b>	<b>Date</b>	<b>Status</b>
V2.6.1	June 2019	Publication
V4.5.1	October 2023	Publication
V5.4.1	January 2026	Publication